### ORIGINAL



Transcript Exhibit(s)

Docket $\#(s)$ : $T - 20741A - 1$	<u>6-0088</u>	
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ORIGINAL

#### **MEMORANDUM**



2016 JUL -8 P 3: 11

AZ CORP COMMISSION

DOCKET CONTROL

TO:

Docket Control

FROM:

Thomas M. Broderick h white

Director

**Utilities Division** 

DATE:

July 8, 2016

RE:

IN THE MATTER OF THE APPLICATION OF MIDVALE TELEPHONE COMPANY, INC., FOR THE ESTABLISHMENT OF JUST AND REASONABLE RATES FOR IT'S YOUNG EXCHANGE AND FOR A DETERMINATION OF THE FAIR VALUE OF ITS UTILITY PROPERTY IN

ITS YOUNG EXCHANGE (DOCKET NO. T-20741A-16-0088)

Attached is the Staff Report for the Midvale Telephone Company, Inc.'s ("Midvale" or "Company") Application requesting approval for a residential rate increase for Midvale Telephone Company, Inc.'s customers in its Young Exchange to compensate for the rate impacts from the rate floor requirements set by the Federal Communications Commission's Universal Service Fund/Intercarrier Compensation ("FCC's USG/ICC") Transformation Order.

Staff recommends approval of Midvale's request to increase its monthly residential local exchange rate in its Young Exchange from \$18.65 to \$20.00 effective June 1, 2017 and to \$21.93 (the current floor) effective June 1, 2018.

TMB:MAC:red\MAS

Originator: Matt Connolly

Attachment: Original and Thirteen copies

Arizona Corporation Commission

DOCKETED

JUL 8 2016

DOCKETED BY

SERVICE LIST FOR: MIDVALE TELPHONE COMPANY, INC. DOCKET NO. T-20741A-16-0088

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### STAFF REPORT UTILITIES DIVISION ARIZONA CORPORATION COMMISSION

MIDVALE TELEPHONE COMPANY, INC.

**DOCKET NO. T-20741A-16-0088** 

IN THE MATTER OF THE APPLICATION OF MIDVALE TELEPHONE COMPANY, INC., FOR THE ESTABLISHMENT OF JUST AND REASONABLE RATES FOR IT'S YOUNG EXCHANGE AND FOR A DETERMINATION OF THE FAIR VALUE OF IT'S UTILITY PROPERTY IN ITS YOUNG EXCHANGE

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#### STAFF ACKNOWLEDGMENT

The Staff Report for Midvale Telephone Company, Inc. ("Midvale" or "Company"), Docket No. T-20741A-16-0088, was the responsibility of the Staff member listed below. Matt Connolly was responsible for the review and analysis of the Applicant's application for a residential rate increase for Midvale's customers in its Young Exchange to compensate for the rate impacts from the rate floor requirements set by the Federal Communications Commission's Universal Service Fund/Intercarrier Compensation ("FCC's USG/ICC") Transformation Order.

Matt Connolly

Executive Consultant II

Midvale Telephone Company, Inc. Docket No. T-20741A-16-0088 Page 1

#### 1. INTRODUCTION

On March 8, 2016, Midvale Telephone Company, Inc. ("Midvale" or "Company" or "Applicant") filed an application requesting that the Arizona Corporation Commission ("Commission") authorize a rate increase for its residential monthly access line rates for its Young Exchange. Midvale requests this rate increase in order to meet the rate floor requirements established by the Federal Communications Commission ("FCC") in its November 18, 2011, USF/ICC Transformation Order ("USF/ICC Order"). Midvale states that its application is made pursuant to Article XV, Section 3 of the Arizona Constitution, Arizona Revised Statute ("A.R.S.") Sections 40-250, 40-367 and Arizona Administrative Code ("A.A.C.") R14-2-103. A.A.C. R14-2-103(A)(1) requires specific financial and statistical information be filed with a request by a public service corporation doing business in Arizona for a determination of the fair value of the property of the corporation and the establishment of just and reasonable rates. Citing Commission precedent previously approving similar requests using a streamlined process and set of financial schedules<sup>1</sup>, Midvale included with its application the following schedules for the Young Exchange in support of its request: These schedules are included as Attachment A to this Staff Report

- Regulated 2014 Results of Operations (Adjusted Year Test Results)
- Estimated ICC Impact of FCC Order
- 2014 Rate Base
- Adjustments to Revenues and Expenses
- Calculation of Cash Working Capital
- Proposed Rate Design

In response to a request from Staff, on June 24, 2016, the Applicant provided to Staff the schedules listed above with year ending 2015 figures for the Young Exchange.

On April 7, 2016, Staff issued a Letter of Sufficiency in this case. On May 24, 2016, Midvale filed an affidavit of mailing verifying that that it had mailed a Notice concerning its Application to each of its customers.

#### 2. BACKGROUND

Midvale is an Idaho corporation duly authorized to conduct business in Arizona. As a small rate-of return ("RoR") regulated Incumbent Local Exchange Carrier ("ILEC"), Midvale provides rural telecommunications services to approximately 1,260 customers in Arizona, serving the Arizona exchanges of Millsite, Granite Mountain, Silverbell, Cascabel and Young. Midvale holds a Certificate of Convenience and Necessity ("CC&N") from the Commission to provide local exchange and toll access services to specified parts of Arizona under Decision No. 58048 (October 29, 1992); Decision No. 58763 (September 1, 1994); Decision No. 61095 (August 26, 1998);

<sup>&</sup>lt;sup>1</sup> Arizona Telephone Company, Inc., Decision No. 74771 dated October 24, 2014; Table Top Telephone Company, Inc., Decision No. 74830 dated November 13, 2014; Valley Telephone Cooperative, Inc., Decision No. 74773 dated October 24, 2014; Copper Valley Telephone, Inc., Decision No. 74772 dated October 24, 2014 and South Central Utah Telephone Association, Inc., Decision No. 74775 dated October 24, 2014.

Midvale Telephone Company, Inc. Docket No. T-20741A-16-0088 Page 2

Decision No. 66510 (November 10, 2003); Decision No. 67746 (April 11, 2005); Decision No. 70743 (February 6, 2009); Decision No. 72728 (January 6, 2012); Decision No. 74487 (May 23, 2014); Decision No. 75317 (October 27, 2015) and Decision No.75311 (October 27, 2015).

On November 18, 2011, the FCC issued the USF/ICC Order. The USF/ICC Order transitions the outdated federal universal service programs and most intercarrier compensation systems into a new Connect America Fund ("CAF"). In its USF/ICC Order, the FCC stated it will reduce intercarrier compensation rates to zero by July 1, 2020, for RoR companies, with limited recovery from customers and partial recovery from CAF. The recovery from the CAF will phase out over time at (5) five percent annually.

The USF/ICC Order also adds new rules that will reduce federal high-cost loop support ("FHCLS") to carriers by the amount a carrier's flat-rate residential local service rate falls below the specified annual rate floor. The rate floor includes state subscriber line charges, state universal service fees, and mandatory extended area service charges, if any are assessed. The FCC's Order established single line residential local rate floors of \$10.00 as of June 1, 2012, \$14.00 as of June 1, 2013, \$20.46 as of June 1, 2014, \$21.22 as of June 1, 2015, \$21.93 as of June 1, 2016, with the floor thereafter being determined annually by the FCC's Wireline Competition Bureau, based on a nationwide average. The FCC adopted the rate floor rules "to ensure that states are contributing to support and advance universal service and that consumers are not contributing to the Fund to support customers whose rates are below a reasonable level."

To maintain FHCLS, Midvale and other rural ILECs must increase single line residential local rates to the FCC-mandated residential rate floors. Otherwise the amount of FHCLS funds will be reduced dollar-for-dollar for each customer by the difference between the existing single line local rate and the new rate floor.

The Commission last considered Midvale's rates in Docket No. T-02532A-00-0512, which resulted in Commission Decision No. 64011, dated September 5, 2001 setting Midvale's residential rates for the Young exchange at \$18.65.

#### 3. COMPLIANCE

According to the Corporations Division, Midvale is in good standing. The Compliance Section of the Utilities Division reports that Midvale is currently in compliance. The Consumer Services Section of the Utilities Division reports there were no complaints or opinions about Midvale between January 1, 2013 to current. Midvale filed its 2015 Utilities Annual Report on April 28, 2016.

<sup>&</sup>lt;sup>2</sup> Report and Order, Declaratory Ruling, Order, Memorandum and Order, Seventh Order on Reconsideration, and Further Notice of Proposed Rulemaking, WT Docket No. 10-90, WT Docket No. 10-208, WT Docket No. 14-58, WC Docket No. 07-135, CC Docket No. 01-02 ("Seventh Reconsideration Order").

#### 4. PUBLIC NOTICE

On May 24, 2016, Midvale filed a Proof of Notice verifying that the required notice was provided to Midvale's customers in the format prescribed in the Commission's April 29, 2016, Procedural Order.

#### 5. OPERATING INCOME STATEMENT

Midvale submitted Regulated Results of Operations as of December 31, 2015 for the Young Exchange in its streamline filing. The submitted information was accepted without adjustment for the purposes of this streamlined application.

#### 5.1 Operating Revenue and Expenses

According to the information provided by the Applicant, Midvale Total Intrastate Operating Revenues as of December 31, 2015 for the Young Exchange was \$785,990. Subcategories of Total Intrastate Operating Revenues for the Young Exchange are noted below:

Local	<b>\$111,15</b> 7
Universal Services Fund (USF-HCL and Safety Net Additive (SNA)	\$621,715
Access Revenues	\$31,938
Billing and Collecting	<b>\$</b> 0
Other Misc., Uncollectibles	\$21,180

The Applicant also stated that its Total Intrastate Operating Expenses as of December 31, 2015 for the Young Exchange were \$707,914. Subcategories of Total Intrastate Operating Expenses for the Young Exchange are noted below:

Plant Specific Operations	\$325,343
Plant Nonspecific Expenses	\$11,989
Depreciation and Amortization Expenses	\$221,921
Customer Operations Expenses	\$25,034
Corporate Operations Expenses	\$88,311
Other Operating Taxes and Income	\$35,317

#### 5.2 Operating Income

As provided by the Applicant, Midvale's Total Intrastate Operating Income as of December 31, 2015 for the Young Exchange was \$78,076 before taxes and \$39,567 after taxes.

#### 6. RATE BASE

According to Midvale, the Interstate and Intrastate 2015 rate base for the Young Exchange was \$2,552,504, as stated in the table below. The Company's jurisdictional Intrastate rate base is \$1,620,693,3

#### Midvale Telephone Company, Inc. Rate Base as of December 31, 2015

	Total Company	Interstate	Intrastate
Plant in Service	5,995,336	2,366,950	3,628,386
Accumulated Depreciation	(3,073,469)	(1,305,557)	(1,767,912)
Net Plant in Service	2,921,867	1,061,393	1,860,474
Prop Held Future Telecom Use	3,475	1,372	2,103
Plant Under Construction	107,935	42,400	64,996
Material and Supplies	45,256	13,360	31,895
Deferred Income Taxes	(607,043)	(230,925)	(376,119)
Other Long Term Liabilities	0	0	0
Customer Deposits	20	8	12
Cash Working Capital	<u>81,534</u>	<u>44,203</u>	<u>37,332</u>
Rate Base	2,552,504	931,811	1,620,693

#### 7. CUSTOMER BASE

Midvale reported an average of 324 residential lines for the Young Exchange as of for 2015.

#### 8. REVENUE REQUIREMENT

As stated above, the Applicant's filing was based on streamlined requirements. Therefore, the Applicant's filing does not contemplate rate adjustments based on a typical revenue requirement analysis.

#### 9. RATE DESIGN

The Company states that its current rate of \$18.65 per month is below the full rate floor (\$21.22 for 2015). However, the rate floor is being phased in so that the reductions to FHCLS will only occur if the local rates are below the following thresholds: \$14.00 (beginning July 1, 2014), \$16.00 (December 1, 2014), \$18.00 (June 1, 2016), \$20.00 (June 1, 2017) and the full rate floor or \$21.22 (June 1, 2018). While Young's residential rates are more than the phase in minimum (\$18.00 beginning in July 2016), the phase in minimum will increase to \$20.00 the next year and the phase-in will expire the following year. To avoid the need for multiple rate filings, Midvale is requesting to increase its residential local exchange service rate in its Young Exchange up to \$20.00 effective June 1, 2017 and the full rate floor, currently set at \$21.93, effective June 1, 2018. The Applicant's filing

<sup>&</sup>lt;sup>3</sup> The Company utilized its Original Cost Rate Base as its Fair Value Rate Base.

Midvale Telephone Company, Inc. Docket No. T-20741A-16-0088 Page 5

only contemplates changes to its residential local exchange rates in its Young Exchange to compensate for the rate impacts of the FCC's USF/ICC Order.<sup>4</sup>

#### 10. STAFF ANALYSIS

Staff did not perform a regulatory audit of the information submitted by Midvale. However, Staff reviewed the information filed in the context of the FCC's November 18, 2011 USF/ICC Order, which is intended to transition the outdated federal universal service programs and most intercarrier compensation systems into a new CAF.

Staff has reviewed the rate application and the federal rule changes that have prompted the rate application. Staff concludes that the costs appear reasonable and appropriate under the circumstances of this case. Staff has also ascertained the Applicant's fair value rate base ("FVRB") as required by Art. 15, Section 14 of the Arizona Constitution and considered the reasonableness of the increase in light of the FVRB finding. The Applicant stipulated to the use of original cost less depreciation as the basis for a determination of its FVRB. The Applicant states that its intrastate rate base for the Young Exchange is \$1,620,693. The Applicant provided information that indicates that its Total Intrastate Operating Revenue for its Young Exchange as of December 31, 2014 was \$785,990.

Based on information provided by the Applicant, the annual revenue effect of the increase in Young Exchange residential local telephone service rates from \$18.65 to \$20.00 is \$4,082. Based on information provided by the Applicant, the annual revenue effect of the increase in the Young Exchange residential local telephone service rates from \$20.00 to \$21.93 is \$7,504. At the \$21.93 residential local service rate. Midvale's Return on Rate Base for the Young Exchange would be 2.83 percent, versus 2.44 percent with the Young Exchange residential rate set at \$20.00 per month. In Decision No. 64011, dated September 9, 2001, the Commission found that a fair and reasonable rate of return on the Midvale's fair value rate base is 10.37 percent. Compared to the Applicant's total revenue, any revenue impact of this rate increase would be small and any impact on the Applicant's FVRB would be de minimus.

Staff believes the proposed increases are just, fair and reasonable for the following reasons:

- The increase is necessitated by the FCC's November 18, 2011 USF/ICC Order;
- The increase is necessary to preserve the entirety of the Federal Universal Service Fund ("FUSF") that may flow to Midvale pursuant to the FCC's rules; and
  - The increase will minimize/reduce the amount of future rate increases;.

<sup>&</sup>lt;sup>4</sup> Midvale's monthly access line rates for its other four exchanges all exceed the FCC's residential rate floors: Cascabel - \$22.65; Silverbell - \$24.00, Granite Mountain - \$24.00 and Millsite - \$24.00.

Midvale Telephone Company, Inc. Docket No. T-20741A-16-0088 Page 6

#### 11. STAFF RECOMMENDATIONS

Staff recommends approval of Midvale's request to increase its monthly local exchange service rate from \$18.65 to \$20.00 for the Young Exchange effective June 1, 2017 and Midvale's' request to increase its monthly local exchange service rate from \$20.00 to \$21.93 for the Young Exchange effective June 1, 2018.

Staff further recommends that any future rate increase applications filed by Midvale be processed per full A.A.C. R14-2-103 requirements, and not streamlined.

However, Staff's recommendation in these unique circumstances should not be viewed as precedent for the processing of future rate case applications.



REGULATED 2015 RESULTS OF OPERATIONS
REFLECTS CHANGES EFFECTIVE WITH ARC AND CAF IMPLEMENTATION

		TATE		111,157	621,715	31,938	,	21,180	785,990	325,343	11,989	221,921	25,034	88,311	35,317	707,914	78,076	34,192	4,316	38,509	746,423	39,567	1,620,693	2.44% 0.02441	9,995 417 3,296 6,282	45,849	2 83% 0 00829
		INTRASTATE		- 11	- 62		.1	- 2																		4	
			INTERSTATE (d)			911,336			911,336	352,308	30,486	163,630	13,549	100,057	23,344	683,375	227,961	31,605	3,990	35,595	718,970	192,366	931,811				
	ADJUSTED	2015 RESULTS	(P)	111,157	621,715	943,274	•	21,180	1,697,326	677,652	42,475	385,550	38,583	188,368	58,660	1,391,289	306,037	65,797	8,307	74,104	1,465,393	231,934	2,552,504				
		REF	(၁)	*.							#1	#5									No.						
	STUDY	<b>ADJUSTMENTS</b>	(p)		•	•		,			2,237	652				2,889	(2,889)	(30,128)	1,281	(28,847)	(25,958)	25,958					
2015 TOTAL	TELEPHONE	OPERATIONS	(a)	111,157	621,715	943,274	1	21,180	1,697,326	677,652	40,239	384,898	38,583	188,368	58,660	1,388,400	308,926	95,925	7,025	102,951	1,491,351	205,975					
		PART 64	<b>ADJUSTMENTS</b>	•				,		(2,316)		(1,877)		(522)	(145)	(4,860)	4,860				(4,860)	4,860					
	2015 PER	BOOK	OPERATIONS	111,157	621,715	943,274	•	21,180	1,697,326	196'629	40,239	386,775	38,583	188,890	58,805	1,393,260	304,066	,			1,393,260	304,066					
					2 Universal Services Fund (USF-HCL) and Safety Net Additive (SNA)	3 Access Revenues	4 Billing & Collecting	5 Other Misc., Uncollectibles	6 Total Operating Revenues	7 Plant Specific Expenses	8 Plant Nonspecific Expenses	9 Depreciation & Amortization Expenses	10 Customer Operations Expenses	11 Corporate Operations Expenses	12 Other Operating Taxes and (Income)	13 Total Operating Expenses	14 OPERATING RETURN BEFORE TAXES	15 State Income Taxes (SIT) (4.1735%)	16 Federal Income Taxes (FIT) (34.41%)	17 Total Operating Income Taxes	18 Total Expenses and Income Taxes	19 Net Operating Income	20 Total Year-End Rate Base	21 Return on Rate Base (Ln 19/Ln 20)	22 Estimated Revenue from Local Rate Increase 23 State Income Taxes (SIT) (4.1735%) 24 Federal Income Taxes (FIT) (34.41%) 25 Increase in Net Operating Income	26 Net Operating Income After Increase (In 19 + Ln 25)	

ASSUMPTIONS

Used 2015 Cost Study run dated 5/24/2016 for Part 36 Separations
Separated results based upon frozen 2000 traffic factors
Separated results based upon 2015 financials, Interstate rules, adjusted for Part 64 activities
Working Capital included for all jurisdictions



# Midvale Telephone Exchange - Arizona (Young Exchange) Estimated ICC Impact of FCC Order

Base Line of Eligible Recovery:

		Interstate Intrastate Access	Intrastate Local	Intrastate Local	
		Access Revenue	Local Revenue	Plant Non-Specific	
Estimated Revenue	Reduction	(34,466)	(0,12,0)	1	(37,714)
ŭ	Total	210,085	19,791	•	229,882
		Interstate SWA (Includes LSS)	Intrastate Terminating Access	Recip Comp Revenue Recip Comp Expense	Total Base of Eligible Recovery

Midvale Telephone Exchange - Arizona (Young Exchange) 2015 Rate Base

	Total Company	Interstate	Intrastate
Dlant in Conside	5,995,336	2,366,950	3,628,386
Flair in Service	3,073,469	1,305,557	1,767,912
Accullulated Dept control	2,921,867	1,061,393	1,860,474
net Figure in Scrivice	3,475	1,372	2,103
Plop held rucale recedings	107,395	42,400	64,996
Material & Supplies	45,256	13,360	31,895
Material & Supplies Deferred Income Taxes	(607,043)	(230,925)	(376,119)
Other Long Torm Lishilities	1	•	•
Cintomor Deposits	20	8	12
Custoffier Deposits	81,534	44,203	37,332
Rate Base	2,552,504	931,811	1,620,693

#### Midvale Telephone Exchange - Arizona (Young Exchange)

Adjustments to Revenues and Expenses

_	Ref	Account	Description	Debit	Credit
	1	6540	Access Expense	2,237	
		Exclude	NIS - Not In Study		2,237
			To identify the 2014 USAC Contribution		,
	2	2230	Transmission Equipment	6,522	
		1406	AD - Nonregulated Investment	5,579	
	-	6560.23	Depreciation Expense - Transmission	652	
		1406	Nonregulated Investment		6,522
		3230	AD - Transmission Equipment		5,579
		Exclude	NIS - Not In Study		652
			To correct improper classification of ONT equipment		
	3	6620.8	TRS expense	1,550	
		6620.31	Customer Service Expense	•	1,550
			To reclass TRS expense		,

# Midvale Telephone Exchange - Arizona (Young Exchange)

# CALCULATION OF CASH WORKING CAPITAL (CWC)

										(24.06/365)				
Balance	677,652	42,475	38,583	188,368	1	1	161,611	128,220	1,236,909	0.065918	81,534	ı		81,534
	Plant Specific Operations Expenses (6110-6410)	Plant Non-Spec Op Exp Excl Depr & Amort (6510-6540)	Customer Operations Expenses (6610-6620)	Corporate Operations Expenses (6710-6720)	Contributions (7370)	Interest on Customer Deposits (7540)	Operating Taxes	Interest Expense (7500)	Total Annual Expense	Cash Working Capital Factor	Cash Working Capital Base	Minimum Bank Balance	Working Cash Allowance	Total Cash Working Capital

Midvale Telephone Exchange - Arizona Proposed Rate Design (Date) Average Units\*

13.78% Proposed Change Revenue Percent 82,525 ٠, Proposed Zone Charge v 21.22 Rates 72,530 \$ E 2015 Annual Revenues D Current Zone Charge \$ 18.65 C Current Rates s 324 B Average Units\*\* Basic Service
Residence Within the Base Rate Areas (R1)
Estimated Revenue from Local Rate Increase Service Description

Residential Lines         Feb Mar Apr Mar Apr Mary Lun Lul Aug Sep Oct Nov Dec Nov Dec Nov State S														
Type         Jan         Feb         May         Jun         Jun         Jun         Jun         Aug         Sep         Oct         Nov         Dec           R1         322         323         324         325         326         326         329         328         327         326         317           R1         322         323         326         326         326         329         328         327         326         317           R1         318         319         321         328         327         329         327         323           R1         316         318         327         330         328         327         329         327         323           316         316         318         327         330         328         324         328         327         323         327	Residential Lines													-
Type         Jan         Feb         Walt         April 100					1	,	Ne.N	2	Jnf	Aug	Sep	Oct	Nov	Dec
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H1 318 319 321 325 326 326 329 328 327 326 317 323 328 327 328 317 323 328 327 328 323 323 328 327 323 323 328 327 328 329 327 323 328 328 328 328 328 327 328 328 327 328 328 327 328 328 327 328 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 328 327 327 328 327 328 327 328 327 328 327 328 327 327 328 327 328 327 327 328 328 327 327 328 328 327 328 328 327 328 328 327 328 328 327 328 328 327 328 328 328 328 328 328 328 328 328 328	2013	R1	322	323	321	325	322	976	676	070	3			
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R1 316 316 318 327 330 330 328 324 328 327 327 327 327 327 327 327 327 327 327												100	27.5	222
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R1 316 316 318 327 330 350 54 52 54 52 327 330 330 328 324 328 330 327							;		Ċ	ACC	378	330	327	316
316 316 318 327 330 328 324 328 330 327	2015	R1	316	316	318	327	330	330	976	<b>+7</b> 0	220	}		
316 316 318 327 330 330 328 324 328 350 527												000	7,00	216
OTC OTC			216	316	318	327	330	330	328	324	328	330	775	ST.
	2015 Total		DTC	מדר	3									

Notes:
\*Average unites (Dates used) are used to capture seasonal fluctuations.
\*\*No reduction made for line loss.



## FE PUBLIC NOTICE

Federal Communications Commission 445 12<sup>th</sup> St., S.W. Washington, D.C. 20554

News Media Information 202 / 418-0500 Internet: http://www.fcc.gov TTY: 1-888-835-5322

DA 15-470

Released: April 16, 2015

#### WIRELINE COMPETITION BUREAU ANNOUNCES RESULTS OF 2015 URBAN RATE SURVEY FOR FIXED VOICE AND BROADBAND SERVICES AND POSTING OF SURVEY DATA AND EXPLANATORY NOTES

#### WC Docket No. 10-90

Today, the Wireline Competition Bureau announces the 2015 rate floor for incumbent eligible telecommunications carriers (ETCs) and the reasonable comparability benchmark for fixed voice and broadband services. In addition, we announce the posting of the fixed voice and broadband services data collected in the most recent urban rate survey, and explanatory notes regarding the data, on the Commission's website at http://www.fcc.gov/encyclopedia/urban-rate-survey-data.

Based on the survey results, the 2015 rate floor for voice services is \$21.22, and the reasonable comparability benchmark for voice services is \$47.48. Under the Commission's rules, by July 1, 2015, all ETCs that are incumbent local exchange carrier (ILEC) recipients of high-cost support must report in their annual FCC Form 481 the number of residential service lines for which the sum of the local rate and state fees (as of June 1, 2015) is below \$21.22. To the extent that an ILEC's local rates (plus state regulated fees) in 2015 are less than \$16, that carrier's high-cost support will be reduced on a dollar-for-dollar basis. This is the same \$16 phase-in limit for support reductions as was in effect in 2014. In addition, each ETC, including competitive ETCs providing fixed voice services, must certify in the FCC Form 481 that the pricing of its basic residential voice services is no more than \$47.48.

<sup>&</sup>lt;sup>1</sup> See Connect America Fund et al., WC Docket No. 10-90 et al., Report and Order and Further Notice of Proposed Rulemaking, 26 FCC Red 17663 (2011) (USF/ICC Transformation Order), aff'd sub nom, In re: FCC 11-161, 753 F.3d 1015 (10th Cir. 2014).

<sup>&</sup>lt;sup>2</sup> The USF/ICC Transformation Order defined the average urban rate to include local end-user rates plus state regulated fees (specifically, state subscriber line charges (SLCs), state universal service, and mandatory extended area service charges). USF/ICC Transformation Order, 26 FCC Red at 17751, para. 238.

<sup>&</sup>lt;sup>3</sup> Id. at 17694, para. 84.

<sup>&</sup>lt;sup>4</sup> 47 C.F.R. § 54.313(h).

<sup>&</sup>lt;sup>5</sup> See Connect America Fund et al., WC Docket No. 10-90 et al., Report and Order et al., 29 FCC Red 7051, 7077-82, paras. 77-86 (2014) (waiving full impact of local rate floor over a four-year period).

<sup>&</sup>lt;sup>6</sup> The Bureau has adopted a benchmark only for fixed voice services because "the differences in rate plans and other attributes of fixed and mobile services would make it inordinately difficult to create a unified benchmark" that (continued...)

Under the approach adopted by the Bureau in 2014, the reasonable comparability broadband benchmark varies, depending upon the supported service's download and upload bandwidths and usage allowance. The following table provides the 2015 benchmark for the required minimum broadband offering as well as other commonly-provided service offerings:

Download Speed	Upload Speed	Usage Allowance	
(Mbps)	(Mbps)	(GB)	Benchmark
10	1	100	\$71.40
10	1	250	\$75.99
10	1	Unlimited	\$77.80
25 <sup>9</sup>	5	250	\$95.08
25 <sup>10</sup>	5	Unlimited	\$96.89

To facilitate benchmark calculations, the Bureau will post an Excel file and online tool in which providers can plug the relevant variables to determine the benchmark for specific service characteristics at http://www.fcc.gov/encyclopedia/urban-rate-survey-data.<sup>11</sup>

Recipients of high-cost universal service and/or Connect America Fund support that are subject to broadband performance obligations are required to offer broadband service at rates that are at or below the relevant reasonable comparability benchmark in 2015. 12

For further information, please contact Suzanne Yelen, Industry Analysis and Technology Division, Wireline Competition Bureau, at (202) 418-7400 or TTY (202) 418-0484, or Suzanne. Yelen@fcc.gov.

#### - FCC -

(Continued from previous page) applied to both fixed and mobile services. See Connect America Fund, WC Docket No. 10-90, Order, 28 FCC Rcd 4242, para. 6 (Wireline Comp. Bur. 2014).

<sup>&</sup>lt;sup>7</sup> 47 C.F.R. § 54.313(a)(10); see also USF/ICC Transformation Order at 18046-47, para. 1026. In the USF/ICC Transformation Order, the Commission required that as a condition of receiving high-cost support, ETCs must offer voice and broadband services in supported areas at rates that are reasonably comparable to rates for similar services in urban areas. USF/Transformation Order, 26 FCC at 17693, 17695, paras. 81, 86.

<sup>&</sup>lt;sup>8</sup> Connect America Fund, WC Docket No. 10-90, Report and Order, 29 FCC Rcd 13485 (Wireline Comp. Bur. 2014).

<sup>&</sup>lt;sup>9</sup> The 25 Mbps/5 Mbps benchmarks are applicable to those entities authorized to receive funding for category one projects in the Commission's rural broadband experiments. See *Connect America Fund et al.*, WC Docket Nos. 10-90 et al., Report and Order and Further Notice of Proposed Rulemaking, 29 FCC Red 8769, 8779, para. 26 (2014).

<sup>&</sup>lt;sup>10</sup> *Id*.

We note that the Commission raised the minimum speed standard to 10 Mbps downstream and 1 Mbps upstream (10/1 Mbps) in December 2014. Connect America Fund et al., WC Docket Nos. 10-90 et al., Report and Order, 29 FCC Red 15644, 15649, para. 15 (2014) (December 2014 CAF Order).

<sup>&</sup>lt;sup>12</sup> ETCs will be required to certify that their rates in 2015 met this benchmark in their annual FCC Form 481, due July 1, 2016, subject to Paperwork Reduction Act approval. See December 2014 CAF Order, 29 FCC Red at 15686-88, paras. 120-122. The Bureau will issue a public notice when it has obtained Paperwork Reduction Act approval for this certification.



### **PUBLIC NOTICE**



Federal Communications Commission 445 12<sup>th</sup> St., S.W. Washington, D.C. 20554

News Media Information 202 / 418-0500 Internet: https://www.fcc.gov TTY: 1-888-835-5322

DA 16-362

Released: April 5, 2016

WIRELINE COMPETITION BUREAU ANNOUNCES RESULTS OF 2016 URBAN RATE SURVEY FOR FIXED VOICE AND BROADBAND SERVICES, POSTING OF SURVEY DATA AND EXPLANATORY NOTES, AND REQUIRED MINIMUM USAGE ALLOWANCE FOR ETCS SUBJECT TO BROADBAND PUBLIC INTEREST OBLIGATIONS

#### WC Docket No. 10-90

Today, the Wireline Competition Bureau (Bureau) announces the 2016 rate floor for incumbent eligible telecommunications carriers (ETCs) and reasonable comparability benchmarks for fixed voice and broadband services. In addition, we announce the posting of the fixed voice and broadband services data collected in the most recent urban rate survey, and explanatory notes regarding the data, on the Commission's website at <a href="http://www.fcc.gov/encyclopedia/urban-rate-survey-data">http://www.fcc.gov/encyclopedia/urban-rate-survey-data</a>. The Bureau also announces the required minimum usage allowance for 2016 for ETCs subject to broadband public interest obligations.

Voice Rates. Based on the survey results, the 2016 rate floor for voice services is \$21.93,<sup>2</sup> and the reasonable comparability benchmark for voice services is \$41.07.<sup>3</sup> Under the Commission's rules, by July 1, 2016, all ETCs that are incumbent local exchange carrier (ILEC) recipients of high-cost support must report in their annual FCC Form 481 the number of residential service lines for which the sum of the local rate and state fees (as of June 1, 2016) is below \$21.93.<sup>4</sup> To the extent that an ILEC's local rates (plus state regulated fees) in 2016 are less than \$18, that carrier's high-cost support will be reduced on a dollar-for-dollar basis.<sup>5</sup> In addition, each ETC, including competitive ETCs providing fixed voice services,<sup>6</sup> must certify in the FCC Form 481 filed no later than July 1, 2016, that the pricing of its basic residential voice services is no more than \$41.07.<sup>7</sup>

<sup>&</sup>lt;sup>1</sup> See Connect America Fund et al., WC Docket No. 10-90 et al., Report and Order and Further Notice of Proposed Rulemaking, 26 FCC Rcd 17663 (2011) (USF/ICC Transformation Order), aff'd sub nom, In re: FCC 11-161, 753 F.3d 1015 (10th Cir. 2014).

<sup>&</sup>lt;sup>2</sup> The USF/ICC Transformation Order defined the average urban rate to include local end-user rates plus state regulated fees (specifically, state subscriber line charges (SLCs), state universal service, and mandatory extended area service charges). USF/ICC Transformation Order, 26 FCC Rcd at 17751, para. 238.

<sup>&</sup>lt;sup>3</sup> *Id.* at 17694, para. 84.

<sup>&</sup>lt;sup>4</sup> 47 CFR § 54.313(h). The rate floor rule only applies to ILECs that receive high-cost loop support or frozen support to the extent support was based on high-cost loop support or former high-cost proxy model support. 47 CFR § 54.318(d).

<sup>&</sup>lt;sup>5</sup> See Connect America Fund et al., WC Docket No. 10-90 et al., Report and Order et al., 29 FCC Rcd 7051, 7077-82, paras. 77-86 (2014) (waiving full impact of local rate floor over a four-year period).

<sup>&</sup>lt;sup>6</sup> The Bureau has adopted a benchmark only for fixed voice services because "the differences in rate plans and other attributes of fixed and mobile services would make it inordinately difficult to create a unified benchmark" that

Broadband Rates. Recipients of high-cost and/or Connect America Fund support that are subject to broadband performance obligations are required to offer broadband service at rates that are at or below the relevant reasonable comparability benchmark.<sup>8</sup>

Under the approach adopted by the Bureau in 2014, the reasonable comparability broadband benchmark varies, depending upon the supported service's download and upload bandwidths and usage allowance. The following table provides the 2016 benchmark for a number of different broadband service offerings: The following table provides the 2016 benchmark for a number of different broadband service offerings: The following table provides the 2016 benchmark for a number of different broadband service offerings: The following table provides the 2016 benchmark for a number of different broadband service offerings: The following table provides the 2016 benchmark for a number of different broadband service offerings: The following table provides the 2016 benchmark for a number of different broadband service of the following table provides the 2016 benchmark for a number of different broadband service of the following table provides the 2016 benchmark for a number of different broadband service of the following table provides the 2016 benchmark for a number of different broadband service of the following table provides the 2016 benchmark for a number of different broadband service of the following table provides the 2016 benchmark for a number of different broadband service of the following table provides the 2016 benchmark for a number of different broadband service of the following table provides the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different broadband service of the 2016 benchmark for a number of different

Download Speed (Mbps)	Upload Speed (Mbps)	Usage Allowance (GB)	Benchmark
1011	1	100	\$69.14
10	1	150	\$71.17
10	1	250	\$73.72
10	1	Unlimited	\$75.20
25 <sup>12</sup>	5	250	\$87.76
25	5	Unlimited	\$89.24

To facilitate benchmark calculations, the Bureau will post an Excel file and online tool in which providers can plug the relevant variables to determine the benchmark for specific service characteristics at <a href="http://www.fcc.gov/encyclopedia/urban-rate-survey-data">http://www.fcc.gov/encyclopedia/urban-rate-survey-data</a>.

(Continued from previous page) ———				
applied to both fixed and mobile services.	See Connect America Fund,	WC Docket No.	10-90, Order, 28	FCC Rcd
4242. para. 6 (WCB 2014).				

<sup>&</sup>lt;sup>7</sup> 47 CFR § 54.313(a)(10); see also USF/ICC Transformation Order at 18046-47, para. 1026. In the USF/ICC Transformation Order, the Commission required that as a condition of receiving high-cost support, ETCs must offer voice and broadband services in supported areas at rates that are reasonably comparable to rates for similar services in urban areas. USF/Transformation Order, 26 FCC at 17693, 17695, paras. 81, 86.

<sup>&</sup>lt;sup>8</sup> ETCs will be required to certify that their rates meet this benchmark in their annual FCC Form 481, due July 1, 2016, subject to Paperwork Reduction Act approval. See December 2014 CAF Order, 29 FCC Rcd at 15686-88, paras. 120-122. The Bureau will issue a public notice when it has obtained Paperwork Reduction Act approval for this certification. See Federal Communications Commission, Information Collection Being Reviewed by the Federal Communications Commission, 81 Fed. Reg. 8065 (Feb. 17, 2016) (publication of 60-day notice).

<sup>&</sup>lt;sup>9</sup> Connect America Fund, WC Docket No. 10-90, Report and Order, 29 FCC Rcd 13485 (WCB 2014).

<sup>&</sup>lt;sup>10</sup> We emphasize that carriers subject to broadband public interest obligations may offer their customers services other than those meeting the defined benchmark and minimum usage allowance. As long as the carrier offers at least one broadband service plan that meets the relevant metrics, it is free to offer other plans and packages to meet the varying needs of consumers. We note that usage allowance requirements do not apply to those areas that rely exclusively on satellite backhaul. See USF/ICC Transformation Order, 26 FCC Rcd at 17699-700, para. 101; see also 47 CFR § 54.313(g).

<sup>&</sup>lt;sup>11</sup> This is the required minimum offering for entities authorized to receive funding for category 3 projects in the Commission's rural broadband experiments. See *Connect America Fund et al.*, WC Docket Nos. 10-90 et al., Report and Order and Further Notice of Proposed Rulemaking, 29 FCC Rcd 8769, 8779, para. 27 (2014).

<sup>&</sup>lt;sup>12</sup> This is the required minimum offering for those entities authorized to receive funding for category one projects in the Commission's rural broadband experiments. *See Rural Broadband Experiments Order*, 29 FCC Rcd at 8779, para. 26.

Minimum Usage Allowance. Under the USF/ICC Transformation Order, ETCs subject to broadband public interest obligations must provide broadband with usage allowances reasonably comparable to those available through comparable offerings in urban areas.<sup>13</sup> The Commission delegated to the Bureau the task of setting a specific minimum usage allowance and specified that minimum should be adjusted over time.<sup>14</sup>

In 2013, the Bureau concluded that price cap carriers accepting model-based support are required to offer a minimum usage allowance over the course of Phase II's term that (1) remains consistent with trends in usage for 80 percent of consumers using cable or fiber-based fixed broadband services, or alternatively, (2) is at least 100 GB and at or above the usage level for 80 percent of all of that carrier's broadband subscribers, including those subscribers that live outside of Phase II-funded areas.<sup>15</sup>

According to the Commission's 2015 Measuring Broadband America data, 80 percent of cable broadband subscribers used 156 GB or less per month. For simplicity, for 2016, we specify a minimum monthly usage allowance of 150 GBs for price cap carriers receiving Phase II model-based support.

In the *December 2014 Connect America Order*, the Commission codified for rate-of-return carriers the requirement adopted in 2011 that ETCs subject to broadband public interest obligations offer usage capacity that is reasonably comparable to comparable offerings in urban areas.<sup>17</sup> We conclude that we will use the same approach for annually determining the required minimum usage allowance and therefore apply the monthly usage allowance of 150 GBs to rate-of-return carriers as well. The Bureau will annually announce the relevant minimum usage allowance for rate-of-return carriers.

For further information, please contact Suzanne Yelen, Industry Analysis and Technology Division, Wireline Competition Bureau, at (202) 418-7400 or TTY (202) 418-0484, or Suzanne.Yelen@fcc.gov.

- FCC -

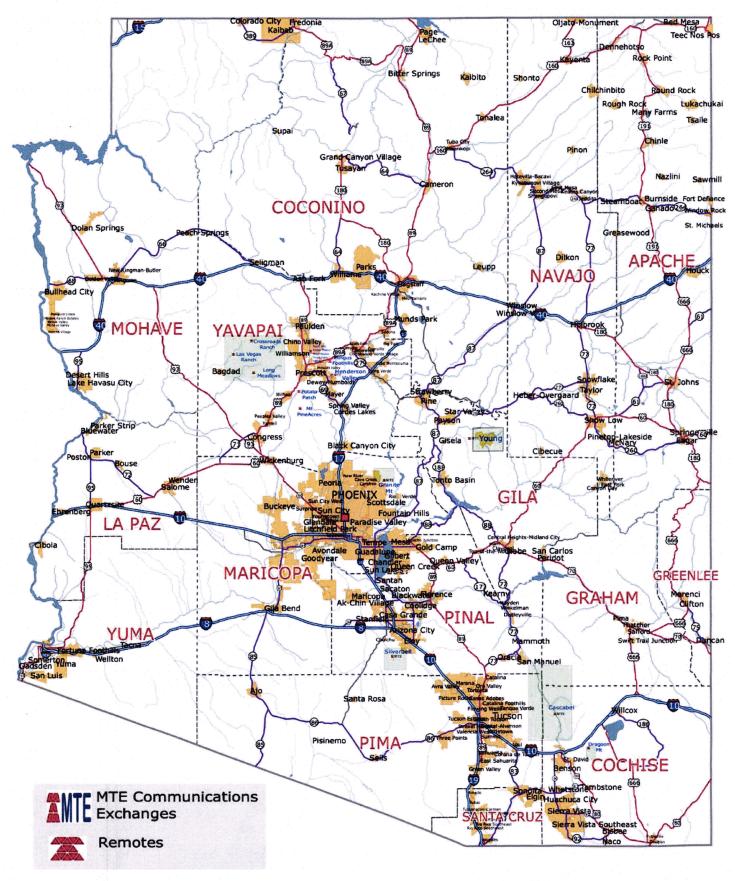
<sup>&</sup>lt;sup>13</sup> See USF/ICC Transformation Order, 26 FCC Rcd at 17699, para. 99.

<sup>&</sup>lt;sup>14</sup> *Id*.

<sup>&</sup>lt;sup>15</sup> See Connect America Fund, WC Docket No. 10-90, Report and Order, 28 FCC Rcd 15060, 15068, paras. 18 (WCB 2013) (Phase II Service Obligations Order). In 2013, the Bureau specified an initial minimum usage allowance of 100 GB per month for Phase II based the most recent Measuring Broadband America data available at that time. See id. at 15066, para. 16 & n.38.

<sup>&</sup>lt;sup>16</sup> See Validated Data Sets – Measuring Broadband America 2015 – Statistical Averages, at http://data.fcc.gov/download/measuring-broadband-america/2015/statistical-averages-2014%20v20151117.xlsx.

<sup>&</sup>lt;sup>17</sup> See 47 CFR § 54.308(a); Connect America Fund et al., WC Docket No. et al., Report and Order, 29 FCC Rcd 15644, 15705 (2014).



ARIZONA





### ORIGINAL

#### NEW APPLICATION

BEFORE THE ARIZONA CORPORATIO
-------------------------------

ı		101,110
	COMMISSIONERS DOUG LITTLE - CHAIR MARY Corporation Commission	RECEIVED
	BOB STUMP DOCKETED	2016 MAR -8 P 4: 37
	TOM FORESE MAR 0 8 2016 ANDY TOBIN	•
	DOCKETED BY	AZ CORP COMMISSION DOCKET CONTROL
	IN THE MATTER OF THE APPLICATION OF )	DOCKET NO. T-20741A-16-0088
	MIDVALE TELEPHONE COMPANY, INC. FOR )   THE ESTABLISHMENT OF JUST AND )   REASONABLE RATES FOR ITS YOUNG )	RATE APPLICATION
	EXCHANGE AND FOR A DETERMINATION) OF THE FAIR VALUE OF ITS UTILITY	
	PROPERTY IN ITS YOUNG EXCHANGE.	

Midvale Telephone Company, Inc. ("Midvale") requests that the Commission authorize a rate increase in its residential monthly access line rates for its Young Exchange. Midvale requests this rate increase in order to meet the rate floor requirements established by the FCC. In support of this application, Midvale states:

#### Overview and Description of Midvale

- 1. This rate application is made pursuant to Article 15 § 3 of the Arizona Constitution, A.R.S. §§ 40-250 40-367, and A.A.C. R14-2-103.
  - 2. Midvale is an Idaho corporation duly authorized to conduct business in Arizona.
- 3. Midvale specializes in serving rural communities. Midvale provides telecommunications services to approximately 1,260 customers in Arizona, serving the Arizona communities of Millsite, Young, Granite Mountain, Silverbell and Cascabel. Midvale also serves 1,310 customers in six rural communities in Idaho. Midvale holds a CC&N from the Commission to provide local exchange and toll access services to specified parts of Arizona under Decision Nos. 58048 (October 29, 1992), 58763 (Sept. 1, 1994), 61095 (August 26, 1998), 66510 (Nov. 10, 2003), 67746 (April 11, 2005), 70743 (Feb. 6, 2009), 72728 (Jan. 6, 2012), 74487 (May 23, 2014), 75317 (Oct. 27, 2015) and 75311 (Oct. 27, 2015).
- 4. The issued and outstanding shares of Midvale are owned by Midvale Telephone Exchange, Inc., which in turn is owned by MTE's employees through an Employee Stock



Ownership Plan (ESOP).

5. Midvale's monthly Access Line rates are:

3 4

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23 24

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26 27

28

Exchange	Residential	Business	Pay
Cascabel	\$22.65	\$30.00	\$21.00
Young	\$18.65	\$30.00	\$21.00
Silver Bell	\$24.00	\$30.00	\$21.00
Granite Mountain	\$24.00	\$30.00	\$21.00
Mill Site	\$24.00	\$30.00	\$21.00

#### FCC Rate Floor Requirements

On November 18, 2011, the Federal Communications Commission ("FCC") issued 6. the USF/ICC Transformation Order.<sup>2</sup> The USF/ICC Transformation Order transitions the previous federal universal service programs and most inter-carrier compensation systems into a new Connect America Fund ("CAF"). The FCC's press release characterized the USF/ICC Transformation Order as "the most significant policy step ever taken to connect all Americans to broadband."

The USF/ICC Transformation Order will reduce inter-carrier compensation rates 7. to zero by July 1, 2020, for rate-of-return companies, with limited recovery from customers and partial recovery from the CAF. The recovery from the CAF will phase out over time at 5%

https://apps.fcc.gov/edocs\_public/attachmatch/FCC-11-161A1.pdf. (the "USF/ICC Transformation Order"). The USF/ICC Transformation Order was affirmed on appeal in In re FCC 11-161 (Direct Communications Cedar Valley, LLC et al. v. FCC), 753 F.3d 1015, 1104 (10th Cir. 2014).

<sup>&</sup>lt;sup>1</sup> These rates are specified in Midvale's Arizona Corporation Commission Tariff Number 2, Original Sheet Number 2, issued in connection with Decision No. 72728 in Docket No. T-20741A-10-0207.

<sup>&</sup>lt;sup>2</sup> See Connect America Fund; A National Broadband Plan for Our Future; Establishing Just and Reasonable Rates for Local Exchange Carriers; High-Cost Universal Service Support; Developing a Unified Intercarrier Compensation Regime; Federal-State Joint Board on Universal Service; Lifeline and Link-Up; Universal Service Reform-Mobility Fund; WC Docket Nos. 10-90, 07-135, 05-337, 03-109, CC Docket Nos. 01-92, 96-45, GN Docket No. 09-51, WT Docket No. 10-208, Report and Order and Further Notice of Proposed Rulemaking, 26 FCC Rcd 17663, 17694, 17751 (2011), copy available at

8. Midvale is a small rate-of-return regulated Incumbent Local Exchange Carrier ("ILEC"). The *USF/ICC Transformation Order* adds new rules that will reduce federal high-cost loop support to carriers (such as rural ILECS like Midvale) by the amount their flat rate residential local service rates falls below a specified annual urban rate floor. 41 C.F.R. § 54.318.

- 9. Federal and state support funding are vital to providing robust telecommunications services to rural Arizona areas, that is, "high cost" areas. To maintain Midvale's access to federal high cost loop support, Midvale and other rural ILECs must increase local rates to the FCC-mandated residential rate floors. Otherwise, the amount of federal support funds will be reduced on a dollar-for-dollar basis for each customer by the difference between the existing local rate and the new rate floor. If local rates are not increased, the new FCC rules will reduce federal funds coming to the State of Arizona, and negatively impact customers living in rural, high-cost areas in Arizona.
- 10. Midvale serves rural areas with low customer density. Midvale is thus dependent on federal high-cost loop support mechanisms. Therefore, it is important that the Commission allow Midvale to increase local rates to at least the FCC rate floor in order to maintain Midvale's existing federal high-cost loop support.
- 11. The rate floor includes the monthly flat fee for voice service, together with any state subscriber line charges, state universal service fees, and mandatory extended area service charges. The FCC's order established local residential rate floors of \$10.00 as of June 1, 2012, and \$14.00 as of June 1, 2013, with the floor thereafter being determined annually by the FCC's Wireline Competition Bureau, based on a nationwide average.
- 12. On April 16, 2015, the FCC's Wireline Competition Bureau announced the 2015 rate floor for rate-of-return carriers like Midvale that receive federal high cost loop support. The rate floor for 2015 was set at \$21.22,<sup>3</sup> subject to the phase-in described below.
  - 13. However, the rate floor is being phased in, so that the dollar-for-dollar reductions

<sup>&</sup>lt;sup>3</sup> FCC Wireline Competition Bureau, WC Docket No. 10-90, DA 15-470, rel. April 16, 2015, FCC Public Notice available at: <a href="https://apps.fcc.gov/edocs\_public/attachmatch/DA-15-470A1.pdf">https://apps.fcc.gov/edocs\_public/attachmatch/DA-15-470A1.pdf</a>

in federal high cost loop support will occur only if the local rates are below the following thresholds<sup>4</sup>:

	т		,
Beginning Date	End Date	Reflecting rates as of	Phase In Rate
July 1, 2014	Jan 1, 2015		\$14.00
Jan. 2, 2015	June 30, 2016	Dec. 1, 2014	\$16.00
July 1, 2016	June 30, 2017	June 1, 2016	\$18.00
July 1, 2017	June 30, 2018	June 1, 2017	\$20.00
July 1, 2018	N/A	June 1, 2018	Full rate floor*

<sup>\*</sup> Reset annually, currently \$21.22.

#### Requested Rate Increase

- 14. The residential voice rates for Midvale's Young Exchange are currently \$18.65 per month. This is below the full rate floor (\$21.22 for 2015). While it is less than the phase in minimum (\$18.00 beginning in July 2016), the phase in minimum will increase to \$20.00 the next year, and the phase-in will expire the following year.
- 15. To avoid the need for multiple rate filings, Midvale requests that the residential rate for the Young Exchange be increased to \$20.00 effective June 1, 2017, and to \$21.22 effective June 1, 2018.

#### Process

16. The Commission has previously approved similar requests in a streamlined process, recognizing the benefits of retaining federal funding for carriers serving Arizona's rural communities. See e.g. Arizona Telephone Company, Inc., Decision No. 74771 (Oct. 24, 2014); Table Top Telephone Company, Inc., Decision No. 74830 (Nov. 13, 2014); Valley Telephone Cooperative, Inc., Decision No. 74773 (Oct. 24, 2014); Copper Valley Telephone, Inc., Decision

<sup>&</sup>lt;sup>4</sup> See Connect America Fund et al., WC Docket No. 10-90 et al., Report and Order, Declaratory Ruling, Order, Memorandum Opinion and Order, Seventh Order on Reconsideration, and Further Notice of Proposed Rulemaking, FCC 14-54, 29 FCC Rcd 7051, 7077-82, ¶¶ 77-86 (rel. June 10, 2014)) (waiving full impact of local rate floor over a four-year period).

No. 74772 (Oct. 24, 2014); South Central Utah Telephone Association, Inc., Decision No. 74775 (Oct. 24, 2014).

- 17. In those cases, the Commission Staff and the carriers developed a streamlined set of schedules to file to support the rate increases. Attached are schedules in this streamlined format.
- 18. Midvale will provide customer notice in accordance with a Procedural Order to be issued in this docket.
- 19. Midvale requests that a Procedural Order be issued specifying the public notice requirements, scheduling a public hearing in this matter, and establishing procedural deadlines.

WHEREFORE, Midvale requests that the Commission approve a rate increase as described herein.

RESPECTFULLY SUBMITTED this 8th day of March, 2016.

SNELL & WILMER L.L.P.

Timothy J. Sabo
One Arizona Center
400 East Van Buren Street
Phoenix, Arizona 85004

Attorney for Midvale Telephone Company

1	
2	Original and thirteen copies of the foregoing filed this 8 <sup>th</sup> day of March, 2016, with:
3	Docket Control
4	Arizona Corporation Commission 1200 West Washington Street
5	Phoenix, Arizona 85007
6	
7	Copy of the foregoing hand-delivered/mailed this 8 <sup>th</sup> day of March, 2016, to:
8	Dwight D. Nodes
9	Administrative Law Judge Hearing Division
10	Arizona Corporation Commission 1200 West Washington
11	Phoenix, Arizona 85007
12	Janice M. Alward, Chief Counsel Legal Division
13	Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007
14	
15	Thomas Broderick, Director Utilities Division
16	Arizona Corporation Commission 1200 West Washington Street
17	Phoenix, Arizona 85007
18	By Jacky Howel
19	23469543/2
20	
21	·
22	
- 1	

# Midvale Telephone Exchange - Arizona (Young Exchange) as of December 31, 2014

REGULATED 2014 RESULTS OF OPERATIONS

RECLECTS CHANGES EFFECTIVE WITH ARC AND CAF IMPLEMENTATION						
	2014 PER BOOK OPERATIONS	PART 64 ADJUSTMENTS	2014 TOTAL TELEPHONE OPERATIONS (a)	2014 TOTAL TELEPHONE STUDY OPERATIONS ADJUSTMENTS REF (a) (b) (c)		ADJUSTED 2014 RESULTS (d)
1 Local 2 Holyanes   Senione Good (HEE HEI) and Galance and Anne Galance	110,936	,	110,936	,		110,936
2 Officer Boundaries Fulld (USF-RCL) and Safety Net Additive (SNA)	695,623	•	695,623	• •		695,623
s Access Revenues 4 Billing & Collecting	884,689	•	884,689	•		884,689
5 Other Misc., Uncollectibles	21,455	(1,315)	20,140			20,140
6 Total Operating Revenues	1,712,704	(1,315)	1,711,389			1,711,389
7 Plant Specific Expenses	715,454	(1,483)	713,972			713 977
8 Plant Nonspecific Expenses	34,101	1	34,101	78	#1	34,179
9 Depreciation & Amortization Expenses	392,906	(469)	392,437	1 (99	#2	393,103
10 Customer Operations Expenses	34,371	•	34,371	•		34.371
11 Corporate Operations Expenses	196,404	(348)	196,056	•		196,056
12 Total Operating Taxes and (income)	64,227	(114)	64,113	•	ı	64,113
ts Total Operating Expenses	1,437,464	(2,414)	1,435,050	744		1,435,794
14 OPERATING RETURN BEFORE TAXES	275,241	1,099	276,340	(744)		275,595
15 State Income Taxes (SIT) (4.1735%)	,	•	180,213	(117,001)		63,212
to rederal income laxes (FII) (34.41%)	•	•	6,916	1,084		8,000
17 Total Operating Income Taxes	•		187,129	(715,917)		71,212
18 Total Expenses and Income Taxes	1,437,464	(2,414)	1,622,179	(115,173)		1,507,006
19 Net Operating Income	275,241	1,099	89,211	115,173		204,383

110,936 695,623 39,190

845,499

INTRASTATE

NTERSTATE (d)

20,140

865,890

845,499

347,687 11,239 229,028 21,930 92,825 39,441 742,150

366,285 22,940 164,075 12,441 103,231

24,672 693,644 151,855

123,740

33,314 4,216

3,784

86,210

779,680

727,326 118,173

33,682

20 Total Year-End Rate Base	2,627,455	924,027	1,703,428
21 Return on Rate Base (Ln 19/Ln 20)		<u>.</u>	2.06%
22 Estimated Revenue from Local Rate increase 23 State Income Taxes (SIT) (4.1735%) 24 Federal income Taxes (FIT) (3.4.1%) 25 Increase in Net Operating Income		]	9,995 417 3,296
26 Net Operating Income After Increase (In 19 + Ln 25)			6,282 92,492

20 Total Year-End Rate Base

## 27 Return on Rate Base After Increase (Ln 26/Ln 20)

ASSUMPTIONS

Used 2014 Cost Study run dated 7/14/2015 for Part 36 Separations Separated results based upon frozen 2000 traffic factors Separated results based upon 2014 financials, Interstate rules, adjusted for Part 64 activities Working Capital included for all jurisdictions

# Midvale Telephone Exchange - Arizona (Young Exchange) Estimated ICC Impact of FCC Order

Base Line of Eligible Recovery:

Estimated Revenue	Total	(Includes LSS) 214,743	inating Access 20,236	oi do	ייייי	veriue Jense
		Interstate SWA (Includes LSS)	Intrastate Terminating Access		Recip Comp Revenue	Recip Comp Expense

Interstate	Intrastate Access	intrastate Local	Intrastate Local	
Access Revenue	Access Revenue	Local Revenue	Plant Non-Specific	
(25,783)	(2,430)	•	1	(28,212)
214,743	20,236	•	þ	234,979

Midvale Telephone Exchange - Arizona (Young Exchange) 2014 Rate Base

	Total Company	Interstate	Intrastate
Plant in Service	5,897,788	2,253,647	3,644,141
Accumulated Depreciation	2,916,017	1,204,051	1,711,966
Net Plant in Service	2,981,771	1,049,596	1,932,175
Prop Held Future Telecom Use	7,104	2,715	4,389
Plant Under Construction	168,213	64,277	103,936
Material & Supplies	55,325	15,939	39,386
Deferred Income Taxes	(675,189)	(255,896)	(419,293)
Other Long Term Liabilities	•		
Customer Deposits	28	11	17
Cash Working Capital	90,203	47,386	42,818
Rate Base	2,627,455	924,027	1,703,428

#### Midvale Telephone Exchange - Arizona (Young Exchange)

Adjustments to Revenues and Expenses

Ref		Account	Description	Debit	Credit
	1	6540	Access Expense	78	
		Exclude	NIS - Not In Study		78
			To identify the 2014 USAC Contribution		
	2	2230	Transmission Equipment	6,666	
		1406	AD - Nonregulated Investment	5,036	
		6560.23	Depreciation Expense - Transmission	667	
		1406	Nonregulated Investment		6,666
		3230	AD - Transmission Equipment		5,036
		Exclude	NIS - Not In Study		667
			To correct improper classification of ONT equipment		
	3	6620.8	TRS expense	1,373	
		6620.31	Customer Service Expense		1,373
			To reclass TRS expense		

# Midvale Telephone Exchange - Arizona (Young Exchange)

# CALCULATION OF CASH WORKING CAPITAL (CWC)

	Balance	
Plant Specific Operations Expenses (6110-6410)	713,972	
Plant Non-Spec Op Exp Excl Depr & Amort (6510-6540)	34,179	
Customer Operations Expenses (6610-6620)	34,371	
Corporate Operations Expenses (6710-6720)	196,056	
Contributions (7370)		
Interest on Customer Deposits (7540)	•	
Operating Taxes	251,242	
Interest Expense (7500)	138,602	
Total Annual Expense	1,368,421	•
Cash Working Capital Factor	0.065918	(24.06/365)
Cash Working Capital Base	90,203	
Minimum Bank Balance		
Working Cash Allowance	1	
Total Cash Working Capital	90,203	

Midvale Telephone Exchange - Arizona Proposed Rate Design (Date) Average Units\*

-	hange		Leicent	13.78%	
-	Proposed	Portonio	Meverinde	9,995	9,995
I		Revenues B		82,525	<b>₩</b>
ø	Proposed	Zone Charge		,	
44		Rates		\$ 21.22 \$	
υ.	2014 Annual			72,530 \$	
Q	Current	s Zone Charge Revenues		,	
U	Current	Rates		18.65 \$	
80	Average	Units		324 \$	
A	Service Description		Basic Service	Residence Within the Base Rate Areas (R1) Estimated Revenue from Local Rate Increase	

Notes:
\*Average unites (Dates used) are used to capture seasonal fluctuations.
\*\*No reduction made for line loss.

Vear         Type         Jan         Feb         Mar         Apr         May         Jun         Jul         Aug         Sep         Oct         Nov         Dec           2013 Total         321         325         325         326         326         328         327         326         317         316           2014 Total         R1         318         31         321         323         328         327         329         327         328         317         328           2014 Total         316         316         321         323         327         331         327         329         327         323         322           2015 Total         316         316         327         331         327         329         327         323         323           2015 Total         316         316         316         327         330         324         329         327         323         326	Residential Unes													
Holison Fig. 323 321 325 322 326 329 328 327 0ct Nov Dec Same Same Same Same Same Same Same Same	Year	Type	Jan	Q	Σ	Ą	7694	j	3					
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A 15	2013 Total	•								1	į	27	7	976
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310 318 327 330 338 374 379	2015 Total	ļ	0.00					ĺ		•	977	OSC C	37/	316
			310	316	318	327	330	330	328	324	330	000		

ORIGINAL

#### BEFORE THE ARIZONA CORPORATION

			15.	
RE	0.11/25			
ARP	7530440.65	1.5		

DOCKET NO. T-20741A-16-0088

NOTICE OF FILING

COMMISSIONERS
DOUG LITTLE - CHAIRMAN
BOB STUMP
BOB BURNS
TOM FORESE
ANDY TOBIN

IN THE MATTER OF THE APPLICATION OF

REASONABLE RATES FOR ITS YOUNG

MIDVALE TELEPHONE COMPANY, INC. FOR THE ESTABLISHMENT OF JUST AND

AZ CORP COMMISSION DOCKET CONTACT

2016 MAY 24 PM 4 39

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EXCHANGE AND FOR A DETERMINATION OF THE FAIR VALUE OF ITS UTILITY PROPERTY IN ITS YOUNG EXCHANGE.

Midvale Telephone Company, Inc. files the attached affidavit of mailing demonstrating

mailing of notice in accordance with the Procedural Orders issued in this docket.

RESPECTFULLY SUBMITTED this 24 th day of May, 2016.

SNELL & WILMER L.L.P.

Arizona Corporation Commission

DOCKETED

MAY 2 4 2016

DOCKETED BY MG

Timothy J. Sabo
One Arizona Center

400 East Van Buren Street Phoenix, Arizona 85004

Attorney for Midvale Telephone Company

Original and thirteen copies of the foregoing filed this 24 day of May, 2016, with:

Docket Control Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007

EXHIBIT

A-3 ADMITTED

Copy of the foregoing hand-delivered/mails this 24th day of May, 2016, to:
Sasha Paternoster Administrative Law Judge Hearing Division
Arizona Corporation Commission 1200 West Washington
Phoenix, Arizona 85007
Janice M. Alward, Chief Counsel Legal Division
Arizona Corporation Commission 1200 West Washington Street
Phoenix, Arizona 85007
Thomas Broderick, Director Utilities Division
Arizona Corporation Commission
1200 West Washington Street Phoenix, Arizona 85007
By Jaclyn Henrand
By / MULLY NOTONIAC
271011270

#### AFFIDAVIT OF MAILING

State of Idaho	)	
	)	<b>SS</b> .
County of WA.	)	

- I, Missy Harrison, being first dully sworn upon my oath, do state as follows:
  - 1.) I am over 18 years of age and have personal knowledge of the matters set forth in this affidavit
  - 2.) I am currently employed by MTE Communications as the Customer Service Manager.
  - 3.) My business address is 2205 Keithley Creek Rd., Midvale, ID 83645.
  - 4.) I have direct knowledge and responsibility for the notice provided to MTE Communication's customers, which is referenced below.
  - 5.) On May 24th, 2016, MTE Communications, Inc. sent each residential and business customer in its Young, AZ service area, a copy of the attached "Public Notice on the Hearing of the Application of Midvale Telephone Company, Inc. for an Increase in its rates and charges", pursuant to the requirements of Arizona Administration Code Section R14-2-103 in connection with Docket No. T-20741A-16-0088. This notice was sent via standard US mail on May 24, 2016.

Further Affiant sayeth not.

Missy Harrison

SUSCRIBED and sworn to before me this

Notary Public

My Commission Expires:

MARY CATHERINE LAKEY Notary Public State of Idaho



2205 Keithley Creek Road P.O. Box 7 Midvale ID 83645 208.355.2211 Fax 208.355.2222

## PUBLIC NOTICE OF THE HEARING ON THE APPLICATION OF MIDVALE TELEPHONE COMPANY, INC. FOR AN INCREASE IN ITS RATES AND CHARGES (Docket No. T-20741A-16-0088)

On March 8, 2016, Midvale Telephone Company, Inc. ("Midvale" or "Company") filed with the Arizona Corporation Commission ("Commission"), pursuant to Arizona Revised Statutes ("A.R.S.") §40-250 and Arizona Administrative Code ("A.A.C.") R14-2-103, an application for an increase in its residential monthly access rates for its Young Exchange in order to compensate for the floor requirements established by the Federal Communications Commission ("FCC"). Midvale requests that the Commission approve a residential rate increase to \$20.00, effective June 1, 2017, and to \$21.22, effective June 1, 2018.

On November 18, 2011, the FCC issued a comprehensive new Order. Among other things, the FCC's Order establishes that in the order for the Company to continue receiving federal support funds, the Company's local residential monthly service rates must be increased to the floor rates. The FCC determines the floor rate annually. If the Company's rates are not increased to the floor rate, the amount of the federal support funds the Company receives will be reduced dollar-for-dollar for each customer by the difference between the existing local rate and the new FCC floor rate.

The Commission's Utilities Division ("Staff") is in the process of analyzing the Company's application, and has not yet made any recommendations regarding the Company's proposed rates. The Commission will determine the appropriate relief to be granted based on the evidence presented by the parties at an evidentiary hearing. The Commission is not bound by the proposals made by the Company, Staff, or any intervenors. Therefore, the final rates approved by the Commission may be higher or lower than the rates requested by the Company.

#### How You Can View or Obtain a Copy of the Rate Application

Copies of the application and proposed rates are available by contacting Midvale Telephone Company at 1-800-462-4523, at the Commission's Docket Control Center at 1200 West Washington, Phoenix, Arizona, 85007, for the public inspection during regular business hours, and on the Internet via the Commission's website (www.azec.gov) using e-Docket function and Docket No. T-20741A-16-0088.

#### Arizona Corporation Commission Public Hearing Information

The Commission will hold a hearing on this matter beginning August 30, 2016, at 10:00 a.m., at the Commission's offices, Hearing Room No. 2, 1200 West Washington Street, Phoenix, Arizona. Public comments will be taken at the beginning of the hearing.

Written public comments may be submitted by mailing a letter referencing **Docket No. T-20741A-16-0088** to: Arizona Corporation Commission, Consumer Services Section, 1200 West Washington, Phoenix, AZ 85007, or by submitting comments on the Commission's website (<a href="www.azec.gov">www.azec.gov</a>) using the "Submit a Public Comment for a Utility" function. If you require assistance, you may contact the Consumer Services Section at 602,542,4251 or 1.800,222,7000.

#### About Intervention

The law provides for an open public hearing at which, under appropriate circumstances, interested persons may intervene. An interested person may be granted intervention if the outcome of the case will directly and

www.mtecom.net

Employee Owned, Community Focused, Customer Centered MTE Communications is an equal opportunity provider and employer.

substantially impact the person, and the person's intervention will not unduly broaden the issues in the case. Intervention, among other things, entitles a party to present sworn evidence at the hearing and to cross-examine other parties' witnesses. However, failure to intervene will not preclude any person or entity from appearing at the hearing and providing public comment on the application or from filing written comments in the record of the case.

To request intervention, you must file an original and 13 hard copies of a written request to intervene with Docket Control, 1200 West Washington, Phoenix, AZ 85007, no later than June 28, 2016. You also must serve a copy of the request to intervene on each party of record, on the same day that you file the request to intervene with the Commission. Information about intervention and sample intervention requests are available on the Commission's website (www.azcc.gov) using the "Intervention in Utility Cases" link.

Your request to intervene must contain the following:

- Your name, address, and telephone number, and the name, address, and telephone number of any person upon whom service of documents is to be made, if not yourself:
- 2. A reference to Docket No. T-20741A-16-0088;
- 3. A short statement explaining:
  - a. Your interest in the proceeding (e.g., a customer of the Company, etc.),
  - b. How you will be directly and substantially affected by the outcome of the case, and
  - c. Why your intervention will not unduly broaden the issues in the cases;
- A statement certifying that you have served a copy of the request to intervene on the utility or its attorney and all other parties of record in the case; and
- 5. If you are not represented by an attorney who is an active member of the Arizona State Bar, and you are not representing yourself as an individual, sufficient information and any appropriate documentation to demonstrate compliance with the Arizona Supreme Court Rules 31, 38, 39, and 42, as possible.

The granting of motions to intervene shall be governed by A.A.C. R14-3-105, except that all motions to intervene must be filed on or before June 28, 2016. If representation by counsel is required by Arizona Supreme Court Rule 31, intervention will be conditioned upon the intervenor obtaining counsel to represent the intervenor.

#### ADA/Equal Access Information

The Commission does not discriminate on the basis of disability in admission to its public meetings. Persons with a disability may request reasonable accommodations such as a sign language interpreter, as well as request this document in an alternative format, by contacting the ADA Coordinator, Shaylin Bernal, Email sabernal@azcc.gov, voice phone number 602-542-3931. Requests should be made as early as possible to allow time to arrange the accoummodations.

### ORIGINAL

UUUU116373

BEFORE THE ARIZONA CORRECTION
AZ CORP COMMISSION
NERS
DOCKET MONTPOL 1 2 **COMMISSIONERS DOUG LITTLE - CHAIRMAN** 2016 AUS -5 P 4: 24 3 **BOB STUMP BOB BURNS** 4 TOM FORESE ANDY TOBIN 5 6 IN THE MATTER OF THE APPLICATION OF DOCKET NO. T-20741A-16-0088 7 MIDVALE TELEPHONE COMPANY, INC. FOR THE ESTABLISHMENT OF JUST AND **NOTICE OF FILING** 8 REASONABLE RATES FOR ITS YOUNG **EXCHANGE AND FOR A DETERMINATION** 9 OF THE FAIR VALUE OF ITS UTILITY PROPERTY IN ITS YOUNG EXCHANGE. 10 11 Midvale Telephone Company, Inc. ("Midvale") submits the Rebuttal Testimony of 12 John Stuart. 13 14 RESPECTFULLY SUBMITTED this 5 day of August, 2016. 15 16 SNELL & WILMER L.L.P. 17 Arizona Corporation Commission 18 DOCKETED 19 AUG 05 2016 20 DOCKETED BY One Arizona Center 400 East Van Buren Street 21 Phoenix, Arizona 85004 22 Attorney for Midvale Telephone Company 23 24 Original and thirteen copies of the foregoing 25 filed this 5th day of August, 2016, with: 26 Docket Control Arizona Corporation Commission 27 1200 West Washington Street Phoenix, Arizona 85007 28

EXHIBIT

A - 4

ADMITTED

1	Copy of the foregoing hand-delivered/mailed this 5 day of August, 2016, to:
2	
3	Sasha Paternoster Administrative Law Judge
4	Hearing Division Arizona Corporation Commission
5	1200 West Washington Phoenix, Arizona 85007
6	Janice M. Alward, Chief Counsel
7	Legal Division Arizona Corporation Commission
8	1200 West Washington Street Phoenix, Arizona 85007
9	Thomas Broderick, Director Utilities Division
10	Arizona Corporation Commission
11	1200 West Washington Street Phoenix, Arizona 85007
12	By Jacken Howard
13	24617416.
14	2401/410.9
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1	BEFORE THE ARIZONA CORPORATION COMMISSION
2	COMMISSIONERS DOUG LITTLE - CHAIRMAN
3	BOB STUMP BOB BURNS
4	TOM FORESE ANDY TOBIN
5	
6	IN THE MATTER OF THE APPLICATION OF ) DOCKET NO. T-20741A-16-0088
7	MIDVALE TELEPHONE COMPANY, INC. FOR ) THE ESTABLISHMENT OF JUST AND )
8	REASONABLE RATES FOR ITS YOUNG () EXCHANGE AND FOR A DETERMINATION)
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13	REBUTTAL TESTIMONY OF JOHN STUART
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15	MIDVALE TELEPHONE COMPANY, INC.
16	WILD VALLE TELETHONE COMPANY, INC.
17	AUGUST 5, 2016
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1	I.	INTRODUCTION.
2		
3	Q.	Please state your name and business address.
4	A.	John Stuart, 2205 Keithley Creek Road, Midvale ID 83645.
5		
6	Q.	What is your position with Midvale Telephone Company?
7	A.	I am the Chief Executive Officer of Midvale Telephone Company.
8		
9	Q.	Have you reviewed the Staff Report dated July 8, 2016 in this docket?
10	A.	Yes. We are grateful for Staff's support for the rate increase and we support the
11		majority of the Staff Report.
12		
13	Q.	Are there any aspects of the Staff Report that cause you concern?
14	Α.	Yes. On page 6, Staff recommends that "that any future rate increase applications
15		filed by Midvale be processed per full A.A.C. R14-2-103 requirements, and not
16		streamlined." Because the FCC may continue to raise the price floor, it is
17		foreseeable that Midvale may need to file similar cases in the future. In that case,
18		it would be reasonable to continue to use the streamlined process, which has been
19		successfully applied in numerous cases for small, rural carriers in Arizona.
20		
21		These proceedings are not like traditional rate cases, in that the carrier is not
22		seeking to raise its total level of revenue. Instead, the carrier attempts to meet the
23		FCC minimum rate levels required to continue to receive FCC universal service
24		subsidies. It is in the public interest for Arizona to continue to receive such
25		subsidies for service to rural areas.
26		

In addition, Midvale is concerned with the significant expense and internal resources that would be needed to pursue a full, traditional rate case. It has been many years since Midvale had full, traditional rate case. Thus, Midvale would have to heavily rely on attorneys and consultants to prepare such a case.

Lastly, it is notable that CenturyLink is no longer required to use the Rule 103 procedure; it makes little sense to impose the burdensome and complex Rule 103 requirements on small, rural carriers when large carriers like CenturyLink are exempt. For these reasons, Midvale believes it should be allowed to use the streamlined procedure in the future.

#### Does this conclude your testimony? Q.

A. Yes.

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